

Message Text

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INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05

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AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

C O N F I D E N T I A L STATE 129952

E.O. 11652: GDS

TAGS: MARR, UR, UN

SUBJECT: PEACEKEEPING GUIDELINES: NON-ALIGNED DRAFT ON
ARTICLE 29 COMMITTEE

REF: USUN 1784

1. DEPT'S PRELIMINARY VIEWS AND COMMENTS ON NON-ALIGNED
PAPER ON ARTICLE 29 COMMITTEE FOR PEACEKEEPING ARE GIVEN
BELOW. WE WOULD APPRECIATE MISSION'S EARLY COMMENTS AND
THOUGHTS FOR USE IN DETERMINING FINAL US POSITION.

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MISSION SHOULD ALSO CONSULT UK AND FRENCH DELS ON THESE

COMMENTS AND ON THEIR OWN INITIAL REACTIONS TO NON-ALIGNED DRAFT.

2. WE SEE DANGER THAT INTRODUCTION OF NON-ALIGNED DRAFT IN WORKING GROUP MAY COME TO PREEMPT CONSIDERATION OF BRIEF, GENERALIZED US GUIDELINE (SEE SEPTTEL) FOR ART. 29 COMMITTEE. WE THEREFORE BELIEVE THAT 4-POWER GROUP SHOULD NOW SURFACE THEIR DRAFTS ON ARTICLE 4 IN WG EVEN THOUGH NO CONSENSUS HAS EMERGED. WOULD APPRECIATE MISSION COMMENTS ON THIS APPROACH.

3. ON NON-ALIGNED PAPER AS A WHOLE, REQUEST THAT MISSION SEEK VIEWS OF SECRETARIAT AND ESPECIALLY URQUHART. WE

WOULD ALSO BE INTERESTED TO KNOW WHETHER NON-ALIGNED HAD CONSULTED WITH SECRETARIAT IN PREPARATION OF THEIR DRAFT.

4. REGARDING PARA I OF NON-ALIGNED DRAFT, WE NOTE THAT THE COMMITTEE WOULD BOTH ADVISE THE SECRETARY GENERAL AND ASSIST THE COUNCIL. THE OTHER PARAGRAPHS, HOWEVER, REFER ONLY TO THE RELATIONSHIP OF THE COMMITTEE TO THE COUNCIL. THERE IS NO INDICATION OF HOW THE COMMITTEE WOULD FORMULATE ITS ADVICE, WHETHER THE RULE OF UNANIMITY WOULD APPLY, OR WHETHER SUCH ADVICE WOULD HAVE TO GO THROUGH AND BE APPROVED BY THE SECURITY COUNCIL. OUR INITIAL REACTION WOULD BE TO DELETE REFERENCE TO ADVISING THE SECRETARY GENERAL, AND AS FALLBACK TO SUBSTITUTE FOR THE WORD "ADVISE" THE WORDS "CONSULT WITH". ALTHOUGH INTENT OF THIS PARAGRAPH IS FAIRLY CLEAR, WE WOULD LIKE TO SUGGEST ADDING AT END OF FIRST SENTENCE THE PHRASE "WITH RESPECT TO THAT FORCE".

5. REGARDING PARA II OUR FIRST IMPRESSION IS THAT A FIFTEEN MEMBER COMMITTEE IS TOO LARGE AND WOULD BE UNWIELDY IN PRACTICE. ALTHOUGH WE RECOGNIZE THAT THIS MAY NOT BE FEASIBLE, WE WOULD PREFER NOT MORE THAN ELEVEN MEMBERS, WITH THREE NON-PERMANENT SECURITY COUNCIL MEMBERS AND THREE FROM THOSE PROVIDING MILITARY CONTINGENTS OR PERSONNEL. ANOTHER POSSIBLE PROBLEM IS THAT THE PARAGRAPH AS DRAFTED WOULD PRESUMABLY REQUIRE

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PRC PARTICIPATION, WHICH MIGHT CREATE DIFFICULTIES IN SETTING UP THE COMMITTEE. ONE POSSIBLE SOLUTION WOULD BE TO REPHRASE FIRST INDENT TO READ: "THE PERMANENT MEMBERS OF THE SECURITY COUNCIL WHO DESIRE TO PARTICIPATE". CONCERNING NON-SC MEMBERS, WE BELIEVE THESE SHOULD ALSO INCLUDE THOSE PROVIDING SERVICES AND FACILITIES.

6. RE PARA III, WHILE THERE IS AN OBVIOUS APPEAL TO HAVING REPRESENTATIVES OF COUNTRIES WHERE PEACEKEEPING FORCES ARE STATIONED ATTEND COMMITTEE MEETINGS, WE SERIOUSLY QUESTION WHETHER THIS PRACTICE WOULD CONTRIBUTE TO COMMITTEE'S EFFORTS. IT WOULD SEEM MORE LIKELY THAT, WITH REPRESENTATIVES OF TWO HOSTILE COUNTRIES PRESENT, THE CHANCES FOR RECRIMINATION WOULD BE GREATLY ENHANCED. EVEN MINOR PROBLEMS OF THE PEACEKEEPING FORCE MIGHT LEAD TO CHARGES AND COUNTER CHARGES BETWEEN THE PARTIES TO THE DISPUTE. OUR INITIAL REACTION WOULD THEREFORE BE TO DELETE THIS PARAGRAPH ENTIRELY. AS POSSIBLE FALLBACK, WE COULD ACCEPT PROVISION FOR THE COMMITTEE TO CONSULT WITH REPRESENTATIVES OF THE COUNTRIES INDIVIDUALLY BUT NOT AT COMMITTEE MEETINGS.

7. RE PARA IV WE BELIEVE SECRETARIAT SHOULD BE ESPECIALLY CONSULTED ON THIS PARAGRAPH. QUESTION ARISES WHETHER SECRETARY GENERAL OR HIS REPRESENTATIVE WOULD BE PRESENT AT MEETINGS AS A MEMBER OF THE COMMITTEE WITH THE RIGHT TO SPEAK AND PARTICIPATE IN DISCUSSIONS, OR MERELY THERE FOR CONSULTATIONS AND TO ANSWER QUESTIONS. WE HAVE SPECIAL PROBLEMS WITH SECOND SENTENCE OF THIS PARAGRAPH AND BELIEVE THIS MIGHT ENABLE THE COMMITTEE TO GET INTO ALL SORTS OF DETAILS AND OPERATIONAL MATTERS THAT WOULD NOT BE DESIRABLE. OUR INITIAL REACTION IS TO AMEND SECOND SENTENCE TO READ: "HE SHOULD PROVIDE THE COMMITTEE WITH COPIES OF REPORTS AND INFORMATION WHICH HE SUBMITS TO THE SECURITY COUNCIL".

8. WE SEE NO SERIOUS PROBLEMS WITH PARAS V AND VI.

9. RE PARA VII, OUR INITIAL REACTION IS THAT THIS IS ACCEPTABLE. HOWEVER, WE NOTE THAT PROCEDURE FOR SUB-CONFIDENTIAL

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MITTING DIVIDED VIEWS TO THE SECURITY COUNCIL WOULD ENABLE ANY MEMBER OF THE COMMITTEE TO HAVE HIS VIEWS FORMERLY RECORDED IN WHAT WILL PRESUMABLY BECOME A SECURITY COUNCIL DOCUMENT. THE AIRING OF POSSIBLE DIVERGENT AND CRITICAL VIEWPOINTS COULD CONCEIVABLY HEIGHTEN TENSION AND PUBLICIZE DISAGREEMENTS WHICH SHOULD REMAIN INFORMAL AND NON-PUBLIC.

10. MANDATORY CONNOTATION OF MANY SENTENCES IN NON-ALIGNED DRAFT IS NOT IN KEEPING WITH NATURE OF PAPER AS "GUIDELINE." WE WOULD THEREFORE PREFER FOLLOWING CHANGES: IN PARA II, CHANGE FIRST "SHALL" TO "WOULD" AND SECOND "SHALL" TO "SHOULD"; IN PARA IV, CHANGE "WILL BE PRESENT" TO "MAY ATTEND" AND DELETE "AT"; IN PARA V, CHANGE "SHALL" TO "MAY"; IN PARA VI, CHANGE "SHALL" TO

"WOULD"; IN PARA VII, CHANGE FIRST "SHALL" TO "WOULD";
"WILL" TO "WOULD"; AND SECOND "SHALL" TO "WOULD". KISSINGER

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